

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 /026 W

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R 192042Z JUN 75

FM USMISSION USUN NY

TO SECSTATE WASHDC 817

INFO AMEMBASSY LONDON

AMEMBASSY SEOUL

AMEMBASSY TOKYO

C O N F I D E N T I A L USUN 3092

EXDIS

E.O. 11652: GDS

TAGS: PFOR, UNGA, JA, KN, KS

SUBJ: KOREAN ISSUE IN 30TH GA: JAPANESE CONCERNS

1. JAPANESE MISOFFS (KATO AND IJIMA) CALLED ON POLCOUNS JUNE 18 TO DISCUSS KOREAN ISSUE. INSISTING THAT HE WAS SPEAKING ENTIRELY PERSONALLY, KATO PROBED PERSISTENTLY FOR INDICATIONS US MIGHT HAVE MORE UPTITS SLEEVE THAN WAS REFLECTED IN CURRENT DRAFT LETTERS AND RESOLUTION. POLCOUNS ASSURED JAPANESE WE PLANNED NO SURPRISES.

2. KATO OPENED WITH INDICATION JAPAN WOULD PROBABLY BE PREPARED TO COSPONSOR DRAFT ALONG LINES PROPOSED, BUT SAID HE PERSONALLY DOUBTED THAT IN VIEW OF "CHANGED SITUATION IN ASIA" OUR DRAFT COULD BE ADOPTED. WHAT WAS OUR ESTIMATE ABOUT PROSPECT FOR FRIENDLY AND HOSTIL RESES? POLCOUNS REPLIED THAT IT EARLY TO MAKE PRECISE VOTING PREDICTIONS BUT WE WERE STARTING ON ASSUMPTION THAT RESOLUTION SUCH AS PRESENT DRAFT COULD WITH HARD WORK SUCCEED. IT OF COURSE MORE DIFFICULT TO MAKE EVEN PRELIMINARY ESTIMATE OF POSSIBLE HOSTILE DRAFT UNTIL ITS CONTENTS KNOWN.

3. JAPANESE MISOFFS EMPHASIZED VIEW THAT IT WOULD BE DIFFICULT TO FORESEE PASSAGE OF ANY CONSTRUCTIVE RESOLUTION BECAUSE NON-ALIGNED WOULD BE MORE IMPRESSED BY POWER SHIFTS  
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IN ASIA THAN BY SUBSTANCE OF ISSUE IN REMOTE KOREA.

ADMITTING THAT WILLINGNESS TO REPLACE UNC UNDER PROPER CONDITIONS NOT EXACTLY A NEW IDEA, KATO SUGGESTED NONETHELESS THAT NORTH KOREA MIGHT REGARD OUR DRAFT AS LEAD FROM WEAKNESS AND RESPOND WITH HARD COUNTER-DRAFT. OUR PROPOSED COURSE OF ACTION SEEMED TO OFFER ONLY TWO OPTIONS: (A) PASSAGE OF FRIENDLY RESOLUTION AND ITS SUBSEQUENT IMPLEMENTATION, OR (B) FAILURE OF OUR EFFORT FOLLOWED, HE SUPPOSED, BY MAINTENANCE OF UNC. JAPANESE SUPPOSED THAT OUR SUPPORT OF CURRENT DRAFT DID NOT IMPLY CHANGE IN US POSITION THAT UNC COULD NOT BE DISSOLVED UNTIL ALTERNATIVE ARMISTICE KEEPING SUBSTITUTE AVAILABLE. GIVEN WEAKNESS IN OUR POSITION, WAS THERE NOT A THIRD OPTION? - TO GO FOR CONSENSUS AS WE HAD DONE IN 28TH GA? POLCOUNS SAID THAT IN APPLYING ITSELF TO CAMPAIGN TO SECURE PASSAGE OF CONSTRUCTIVE DRAFT SUCH AS ONE PROPOSED, US HOPED ROK AND ITS FRIENDS WOULD PREVAIL IN GA. WE WERE NOT LAYING GROUNDWORK FOR CHANGE OF STRATEGY. KATO PERSISTED: DID US RULE OUT SEEKING CONSENSUS IF FRIENDLY DRAFT APPEARED DESTINED TO FAILURE? POLCOUNS REITERATED THAT US NOT PLANNING ON FAILURE. IF OUR PROSPECTS WORSENER, WE WOULD OF COURSE HAVE TO REVIEW OPTIONS. KATO OPINED THAT JAPAN WOULD NOT WISH TO TAKE ANY STEPS THAT WOULD FORECLOSE POSSIBILITY OF EVENTUALLY SEEKING CONSENSUS.

4. KATO CONTINUED TO REFLECT CONCERN THAT US MIGHT BE DEALING WITH KOREAN QUESTION ON MORE THAN ONE LEVEL. HAD US TALKED TO PRC? DID WE HAVE IN MIND DOING SO LATER? JAPANESE REPS RECALLED THAT 1973 CONSENSUS HAD INVOLVED CHINESE AND THAT US HAD TRIED UNSUCCESSFULLY TO REACH AGREEMENT WITH CHINESE DURING 29TH GA. POLCOUNS REPLIED THAT WE HAD NOT DISCUSSED ISSUE WITH CHINESE IN NEW YORK OR, TO HIS KNOWLEDGE, ELSEWHERE.

5. COMMENT: KATO'S FISHING EXPEDITION MAY HAVE BEEN LITTLE MORE THAN EFFORT TO DO THOROUGH STAFF WORK IN SUPPORT OF MISSION'S REQUEST FOR INSTRUCTIONS ON US-KOREAN PROPOSALS. HOWEVER, JAPANESE WILL DOUBTLESS REMAIN ALERT TO ANY INDICATION WE MAY BE TAKING ALTERNATE COUSES, PARTICULARLY ANYTHING INVOLVING PEKING.

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